

**Submissions for topics for Standards and Implementation****1. General information**

Submission number	2023-021
Title of Proposal	ISPM 46 Commodity-Based Standards for Phytosanitary Measures, Annex outlining commodities of lower pest risk complexity
Submitted by (Country or Organization)	IPPC Contracting Party
IPPC Official Contact Point or RPPO	Australia
Supported by	PPPO support this idea in principle but have not had the chance to review this specific submission text

2. Contact information

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3. Summary of proposal

Summary of justification for the proposal	[The ISPM Commodity-based standards for phytosanitary measures has recently been drafted as an overarching standard for a series of specific commodity annexes. The Commission on Phytosanitary Measures (CPM) 17 encouraged contracting parties to submit specific commodities to be developed as annexes to ISPM 46 as a way to streamline pest risk consideration and facilitate trade. A number of widely traded commodities which have very few associated pests and measures have been identified. It is not considered that development of an entire commodity annex is suitable for such commodities, thus an Annex which lists these commodities and their
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	limited measures is proposed to ensure these more simple commodities are not overlooked.
Expected outcome of standard / implementation resource	The proposed Annex will provide contracting parties with a set of minimum standards for a suite of commodities that are of lower pest risk complexity. This will enhance the coverage of ISPM 46 generally and provide an appropriate way to include consideration of commodities which do not require the development of a full annex.
Contribution to filling gaps in the Framework for Standards and Implementation	C1 of the IPPC Framework for Standards and Implementation lists 'Commodity-specific standards with harmonized phytosanitary measures have facilitated and accelerated trade negotiations and simplified safe trade in plant products' as a key result area. ISPM 46 was adopted in 2023 to begin to address this outcome but as yet only one commodity-specific annex has been drafted. This proposal would contribute coverage of a suite of other commodities with wide reaching benefit across a number of FAO regions.

4. Type of proposed material

Proposed material	Standards
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5. Standard/ Implementation

Type of standard	New ISPM or component to an existing ISPM
New ISPM or component to an existing ISPM	Annex to ISPM
Choose Item	46

6. Literature review

Literature review	<p>There are a range of commodities for which the broad pest risk can be managed with application of one or a few generic measures. In such cases it is often the hitchhiker or contaminant pest risk which is the key pathway to ensure adequate mitigation. Coconut is an example of a commodity (whether immature, fresh meat, husked and with husk intact) which does not have any specific pests associated with its trade. Thus, meeting the criteria for the trade of coconut is generally relatively straight forward. While there are number of examples listed in the table in the attached Information Materials document, this list is not expected to be exhaustive. Countries would benefit from the identification of commodities that require minimal pest risk mitigation measures.</p> <p>References:</p> <p>ISPM 46, 2022. Commodity-specific standards for phytosanitary measures. Rome, IPPC, FAO.</p> <p>Draft annex to ISPM 46: International movement of fresh <i>Mangifera indica</i> fruit (2021-011)</p> <p>BICON (2023)</p> <p>https://bicon.agriculture.gov.au/BiconWeb4.0/ImportConditions/Search</p>
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7. Criteria for justification and prioritization of proposed topics

7.1. Core criteria

Criteria	Information provided by Submitter
1. Contribution to the purpose of the IPPC as described in article I.1	The proposed annex meets the purpose of Article I.1 by providing guidance to NPPOs on phytosanitary measures suitable for managing pests risk across a range of commodities to prevent their spread and introduction.
2. Linkage to IPPC SOs and Organizational results demonstrated	<p>This proposal links to key result areas for standard setting and; facilitating safe trade, development and economic growth. That is, SS1: Prioritized commodities and pathways are covered by commodity- or pathway-specific ISPMs adopted or being developed by the Commission. SS2: NPPOs base their phytosanitary systems and import requirements on adopted ISPMs. C1: Commodity-specific standards with harmonized phytosanitary measures have facilitated and accelerated trade negotiations and simplified safe trade in plant products</p> <p>This Annex will support facilitation of economic and trade development for all contacting parties and be more</p>

	efficient for NPPOs with limited resources for determining risk management.
3. Feasibility of implementation at the global level	The proposed annex will provide options for measures currently used in trade and acceptance will be dependent on the ability of an NPPO to implement.
4. Clear identification of the problems that need to be resolved through the development of the standard or implementation resource	There are a number of traded commodities which should not be overlooked for inclusion in ISPM 46 simply because their risk mitigation is too simple to address. Contracting parties would still benefit greatly from understanding what these commodities are and their standard pest mitigation measures.
5. Availability of, or possibility to collect, information in support of the proposed standard or implementation resource	Much information and expert guidance exists on pest risk mitigation in trade of the included commodities. In development of this Annex it would also be important to undertake a call for information to ensure that as many 'low risk' commodities from across the different FAO regions are considered.

7.2. Supporting criteria

Supporting Criteria	Information provided by Submitter
Practical	(1) No resource or regional standard currently exists to address this information gap. (2) The identified commodities are widely traded from a number of regions and there is ready access to related technical expertise.
Economic	(2) The estimated value of the relevant commodities traded is likely to be very high as this proposed Annex covers a broad range of commodities. The actual number (and therefore value) of commodities that this Annex relates to will not be known until a call for information can be placed for feedback and identification of relevant commodities from all regions.
Environmental	(1) Development of a resource which outlines a range of commodities that carry a comparably low pest risk and therefore require few measures in trade may encourage countries and private sector to increase trade in these commodities in favour of other more complex traded commodities due to the simplicity and low inputs required. This could potentially reduce environmental consequences of trade e.g. use of harsh chemicals. (3) Countries with no/limited ability to perform PRA may

	<p>rely on import conditions of other neighbouring countries or may import without prior risk analysis and therefore rely on generic visual inspection of goods at the border. While this is often the only way to operate for countries without adequate resources to undertake PRA, it is a risk to plant health, ecosystems and biodiversity globally.</p>
Strategic	<p>(1) The proposed Annex concept is supported by the countries of the PPPO and potentially many others also. It is considered that this proposal is worth discussion and would benefit from the ideas of the TPCS and others to further enhance the proposed layout/inclusions to increase the value to contacting parties globally.</p> <p>(2) The Annex is expected to facilitate trade by harmonizing measures which will minimize the likelihood of trade disputes.</p> <p>(3) ISPM 46 is a valuable resource for developing countries which in many cases do not have the resources available to conduct pest risk analysis. This Annex can be used by staff in NPPOs of developing countries to understand the pest risk status of number of low risk commodities and may also facilitate prioritisation of particular industries to focus development of exports due to the simplicity of managing the pest risk.</p> <p>(4) Due to the potentially large list of commodities that could be considered in this Annex, the relevance of this proposed work is global.</p> <p>(5) The proposed Annex will compliment recently adopted ISPM 46, commodity-specific annexes and the suite of other ISPMs required for proper implementation of measures.</p> <p>(7) The annex meets the IPPC strategic objectives.</p>

8. Financial/in-kind resources

Commitment for financial/in-kind resources to support the development of the proposed standards or implementation resource	<p>Wide potential for in-kind contribution of technical expertise and guidance through a call for experts or similar.</p>
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